



# GROWING STRONG

with the MDHE

**MDHE**

Missouri Department of Higher Education

*Building Missouri's future...  
by degrees*

# Rooting through the Legislative Process

Fall Workshop 2008

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# Today's Agenda

- How a bill becomes a law
- Who impacts the legislative process
- An example of how a financial aid-related bill made its way through the legislative process
- An overview of the budget process
- Financial aid-related legislation
- Resources



# How a bill becomes a law



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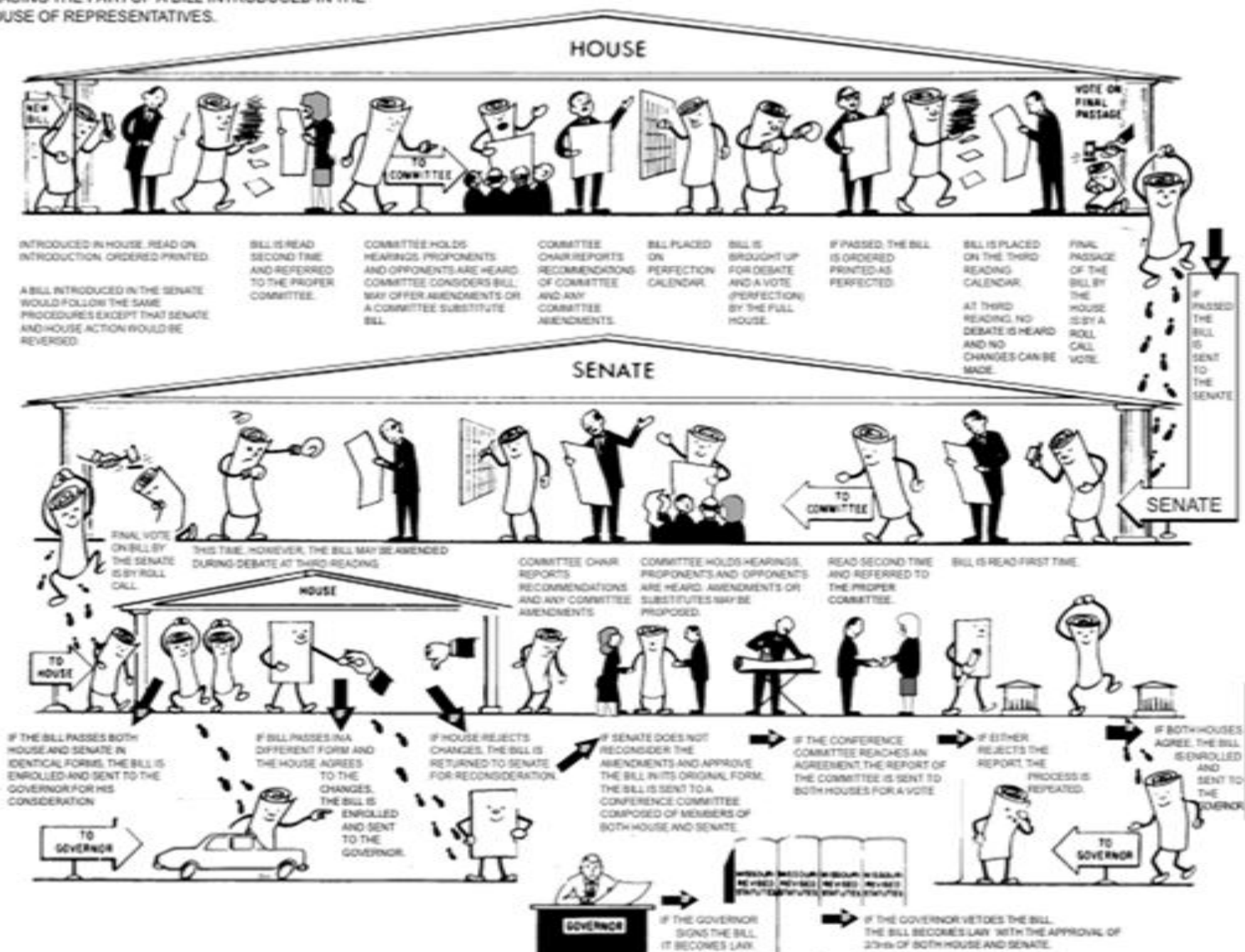
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# Timeline

- **July: Bills are prefiled**
- **December: Prefiled bills are published**
- **January: Session starts; Governor delivers the state of the state**
- **March: Spring break**
- **March 1 (Senate) April 1 (House): deadline for filing new bills**
- **Mid-May: Session ends**
- **July: Deadline for Governor to sign bills**
- **August 28: Bills become law**

THIS CHART OUTLINES THE PROCESS FOR ENACTING A BILL INTO LAW IN MISSOURI BY TRACING THE PATH OF A BILL INTRODUCED IN THE HOUSE OF REPRESENTATIVES.



# Tracking a bill's progress

HB 1678 - MILITARY MEMBERS AND THEIR FAMILIES - Day, David - Windows Internet Explorer

http://www.house.mo.gov/billtracking/bills081/bills/HB1678.HTM

File Edit View Favorites Tools Help

HB 1678 - MILITARY MEMBERS AND THEIR FAMILIES ...

**HB 1678** Changes the laws regarding members of the military and their families

<b>Sponsor:</b>	<a href="#">Day, David (148)</a>	<b>Effective Date:</b>	08/28/2008
<b>CoSponsor:</b>	<a href="#">Pearce, David (121) .....etal.</a>	<b>LR Number:</b>	4102S.02T
<b>Last Action:</b>	06/11/2008 - Approved by Governor (G) 06/11/2008 - Delivered to Secretary of State (G) SS HB 1678		
<b>Next Hearing:</b>	Hearing not scheduled		
<b>Calendar:</b>	Bill currently not on a calendar		

[ACTIONS](#) [HEARINGS](#) [CALENDAR](#) [FISCAL NOTES](#)

**Bill Summaries for HB1678**

[\\* Truly Agreed](#) [\\* Perfected](#) [\\* Committee](#) [\\* Introduced](#)

**Bill Text for HB1678**

[\\* Truly Agreed](#) [\\* Senate Substitute](#) [\\* Perfected](#) [\\* Committee](#) [\\* Introduced](#)

Most recent ..... Least recent

Internet 100%

Activities for HB1549 - Windows Internet Explorer

http://www.house.mo.gov/billtracking/bills081/action/aHB1549.htm

File Edit View Favorites Tools Help

Activities for HB1549

Home Print Settings Tools

## Missouri House of Representatives

94th General Assembly, 2nd Regular Session

### Activity History for HB1549

As of August 28, 2008, 11:42 am

Date	Jrn Pg	Activity Description
01/08/2008		Prefiled (H)
01/09/2008	<a href="#">H 26</a>	Read First Time (H)
01/10/2008	<a href="#">H 35</a>	Read Second Time (H)
02/04/2008	<a href="#">H 160</a>	Referred: Special Committee on Immigration (H)
02/20/2008		Public Hearing Completed (H)
03/12/2008		Executive Session Completed (H)
03/12/2008		HCS Voted Do Pass (H)
03/31/2008	<a href="#">H 624</a>	HCS Reported Do Pass (H)
03/31/2008	<a href="#">H 624</a>	Referred: Rules Pursuant to Rule 25(21)(f) (H)
04/02/2008		Rules - Executive Session Completed (H)

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# How to Decipher the “Actions”

Complete information available in Appendix B

Date	Jrn Pg	Activity Description	Translation
01/08/2008		Prefiled (H)	The bill was prefiled on January 8. The (H) indicates that the action occurred in the House.
01/09/2008	<a href="#">H 26</a>	Read First Time (H)	The bill was first read on January 9.
01/10/2008	<a href="#">H 35</a>	Read Second Time (H)	The bill was second read on January 10.
02/04/2008	<a href="#">H 160</a>	Referred: Special Committee on Immigration (H)	The bill was referred to the House Special Committee on Immigration (“House committee”) on February 4.
02/20/2008		Public Hearing Completed (H)	The House committee conducted a public hearing on the bill on February 20.
03/12/2008		Executive Session Completed (H)	The House committee held an executive session on the bill, during which they discussed whether to vote the bill out of committee, on March 12.

# There's got to be an easier way . . .

legupdate.doc (Read-Only) [Compatibility Mode] - Microsoft Word

Home Insert Page Layout References Mailings Review View

Clipboard Font Paragraph Styles Editing

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**B** *I* U **Aa** **Abc** **x<sub>2</sub>** **x<sub>3</sub>** **Aa**

**AaBbCcI** **AaBbC** **AaBbCcI** **Change Styles**

Emphasis Heading 1 Normal

1 2 3 4 5 6 7

**MDHE**  
Missouri Department of Higher Education

**Summary of Legislation Impacting Higher Education  
2008 Legislative Session**

Bill Number	Category: Subcategory
Sponsor (party)	Official description. Additional comments.
	Actions on bill.

**Truly Agreed and Finally Passed; Signed by the Governor**

\* [HB 2191](#)  
Nasheed  
(D)

Scholarships: *A+, Kids' Chance*  
*Allows school districts to participate in the A+ schools program irrespective of their accreditation status.* This bill also allows students attending private technical colleges that meet certain criteria to receive A+ Scholarships. This bill also provides for the Kids' Chance Scholarship Fund to receive annual \$50,000 transfers from the workers' compensation fund until 2018, and allows the MDHE to begin distributing interest in the fund for scholarships as of October 13, 2008.

The House passed this bill by a vote of 148 to 2 on 4/21/08. The Senate passed an amended version on 5/14/08 by a vote of 34 to 0 on 5/14/08. The Senate's amendments added the language permitting students at certain technical colleges to receive A+ Scholarships and the provisions relating to the Kids' Chance Scholarship. When the bill went to conference to resolve the differences between the House and Senate versions, the House concurred with the Senate's changes. The bill was truly agreed and finally passed on 5/16/08. The Governor signed it on 7/10/08.

\* [SB 863](#)  
Rupp  
(R)

**MOST: Tax Deduction**  
*Allows married taxpayers filing joint returns to deduct a portion of contributions to the Missouri Higher Education Savings Program from income.* Currently, a taxpayer may deduct up to \$8,000 of annual contributions to the Missouri Higher Education Savings Program from income to determine Missouri adjusted gross income. This act modifies the deduction provision to allow married taxpayers filing joint returns to deduct up to \$45,000 of annual contributions from income and allows similar

Words: 6,702 75%

# Who impacts the process

- **Legislators**

- **Representatives**

- There are 163 state reps
    - All seats up for election every 2 years

- **Senators**

- There are 34 state senators
    - This year, senators in odd-numbered districts are up for election

- **Governor**

- Identifies certain issues and bills as priorities
  - Uses influence to advance those issues and bills



# Who impacts the process

## •**State agencies**

- Provide input in creation of administration's priorities
- Communicate with legislators about issues of importance to agency
- Fiscal notes

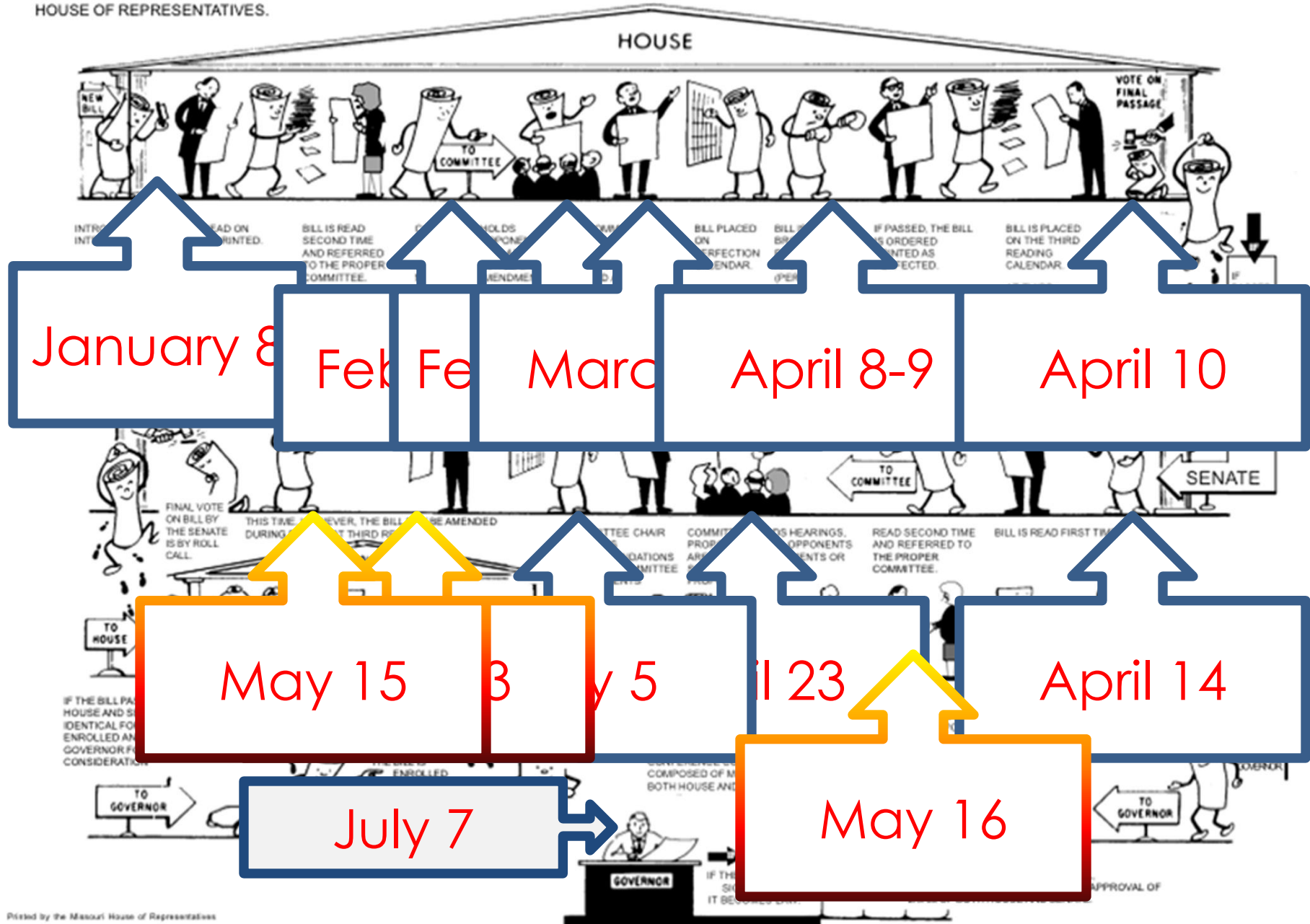
## •**Lobbyists**

•**Citizens** – members of the general public and experts

The background of the slide features a faint, stylized pattern of green leaves and stems, resembling a botanical illustration or a decorative paper design. The leaves are elongated and pointed, with some showing lighter green veins. The stems are thin and curved, creating a delicate, branching structure across the slide.

**Example – HB 1549**

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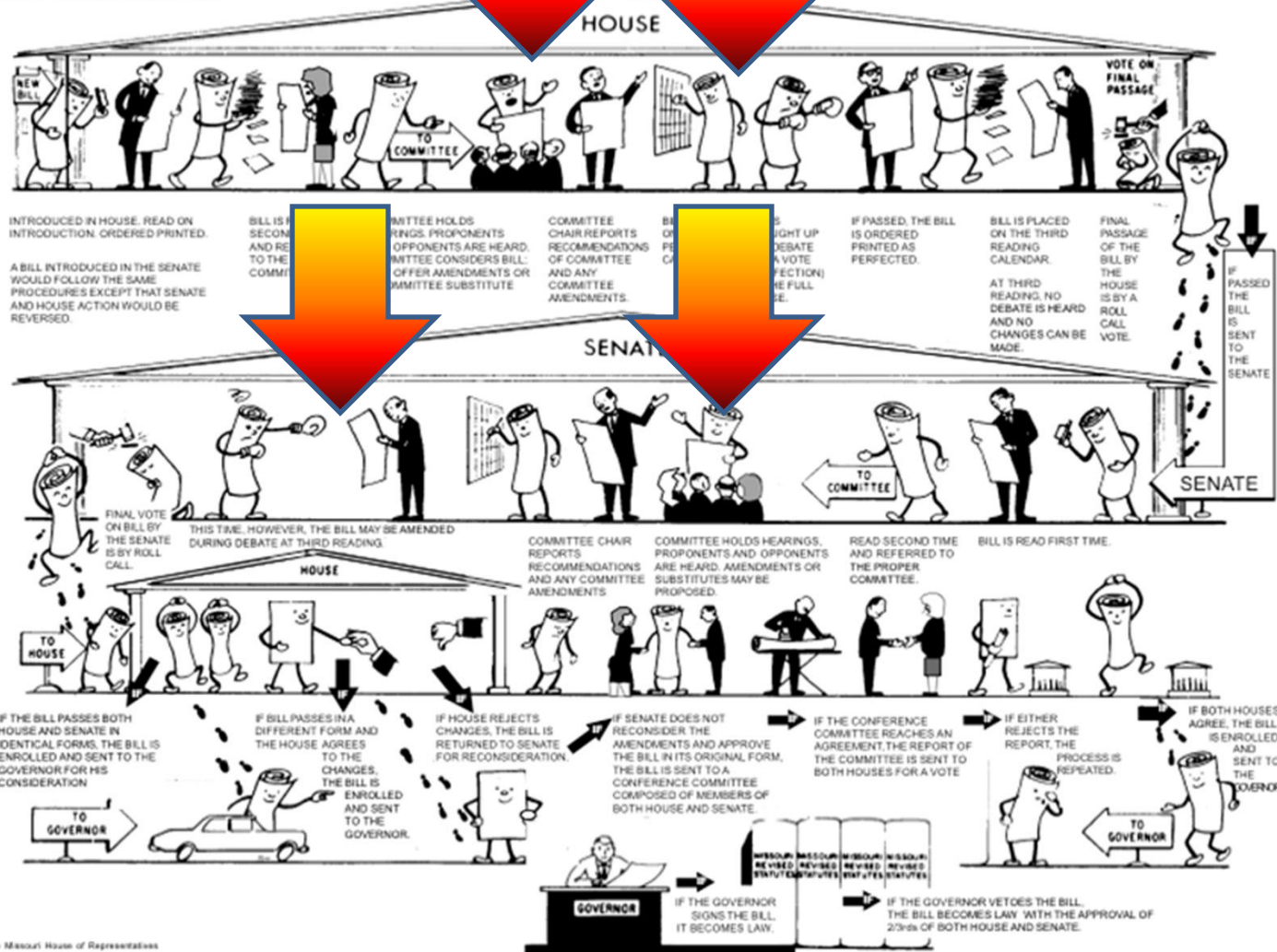


# Who impacts the process

- State agencies
  - Provide input in creation of administration's priorities
  - Communicate with legislators about issues of importance to agency
  - Fiscal notes
- Lobbyists
- Citizens – members of the general public and experts

# When you can have an impact

THIS CHART OUTLINES THE PROCESS FOR ENACTING A BILL INTO LAW IN MISSOURI BY TRACING THE PATH OF A BILL INTRODUCED IN THE HOUSE OF REPRESENTATIVES.



# The Budget Process

August

Institutions submit their proposed budgets to the MDHE



September

The Coordinating Board for Higher Education approves the budgets



October

The budget is submitted to the Office of Administration ("OA")



# The Budget Process

November-December

Department staff meet with OA and representatives of the governor's office



December

The governor finalizes budget recommendations



Mid-January

Governor's State of the State address

# The Budget Process

February or March

Budget bills introduced in the House



February or March

House budget subcommittees and committee consider bills;  
Senate appropriations committee also hearing testimony



March

Budget bills taken up for debate & passage on House floor

# The Budget Process

April

Senate appropriations committee hears testimony



April & May

Budget bills taken up for debate & passage on Senate floor



May

Differences between House & Senate bills resolved in conference



# The Budget Process

Between May and July

Governor can sign bills or use line-item veto



July 1

New fiscal year begins



August

Process starts all over again

# Veto Options



# Veto Options

## Budget bill

HOUSE COMMITTEE SUBSTITUTE FOR  
**HOUSE BILL NO. 2003**  
94TH GENERAL ASSEMBLY

3003S.04T

2008

### AN ACT

To appropriate money for the expenses, grants, refunds, and distributions of the Department of Higher Education, the several divisions, programs, and institutions of higher education included therein to be expended only as provided in Article IV, Section 28 of the Constitution of Missouri, and to transfer money among certain funds for the period beginning July 1, 2008 and ending June 30, 2009.

Section 3.045. To the Department of Higher Education

For the Access Missouri Financial Assistance Program pursuant to Chapter 173, RSMo

~~From General Revenue Fund . . . . . \$100,000~~

75,000,000

Section 3.050. To the Department of Higher Education

For the Public Service Officer or Employee Survivor Grant Program pursuant to Section  
173.260, RSMo

From General Revenue Fund . . . . . \$100,000

Section 3.055. To the Department of Higher Education



# The Budget Process

Between May and July

Governor can sign bills or use line-item veto



July 1

New fiscal year begins

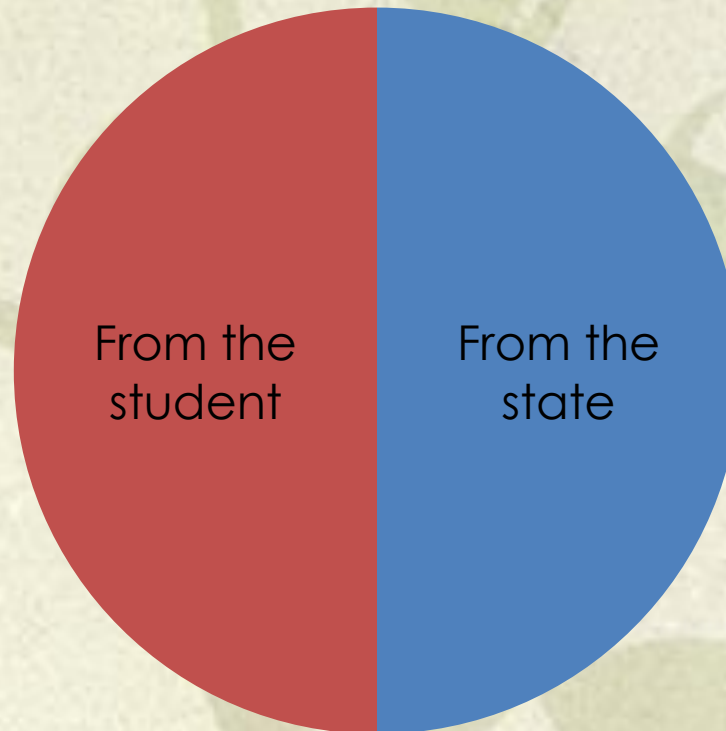


August

Process starts all over again

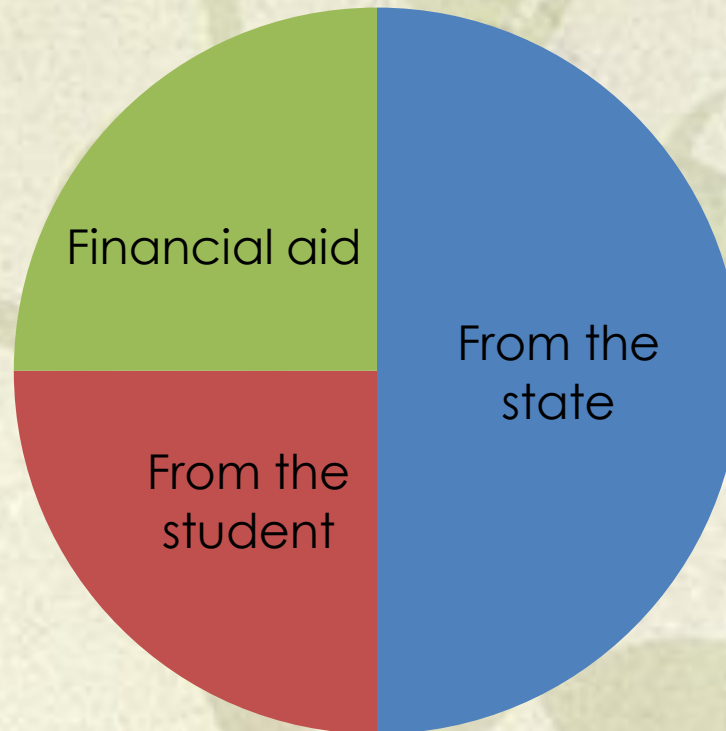
# Operating Budget vs Financial Aid

**Cost of Educating a Student at a  
Public College or University**



# Operating Budget vs Financial Aid

**Cost of Educating a Student at a  
Public College or University**





# Financial aid-related legislation

## **In recent years**

- Access Missouri
- Bright Flight
- Veterans' tuition cap
- Scholarship for veterans' family members
- A+
- Immigration

## **Possibilities for next year**

- Access GPA
- Increase in Bright Flight
- Missouri Promise
- Foster children

**These bills will be competing  
against . . .**

- **All other components of the budget**
- **Other higher ed priorities**
  - **Increased operating costs due to inflation**
  - **Caring for Missourians**
  - **Buildings in need of repair**
  - **Faculty salaries**

# Resources

- **MDHE's legislative update**
- **MASFAP listserv**
- **House and Senate websites**



# Questions?

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